#### 2/28/77 [1]

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February 28, 1977

Stu Eizenstat -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

#### Rick Hutcheson

Re: Early Retirement of Non-Indian
Employees in the Bureau of
Indian Affairs and Indian
Health Service

cc: Jack Watson





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#### THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

February 22, 1977

MEMORANDUM FOR

THE PRESIDENT

No action

FROM

STU EIZENSTAT

THROUGH

JACK WATSON

SUBJECT:

Early Retirement of Non-Indian Employees in the Bureau of Indian Affairs and Indian Health Service

During your recent visit to the Department of the Interior, you were asked for your views on legislation providing for the early retirement of non-Indian Bureau of Indian Affairs and Indian Health Service employees. Outlined below is a summary of this issue and a proposed recommendation.

#### Background

The Indian Reorganization Act of 1934, through a series of Court interpretations and policies, gives preference to Indians for positions in hiring and promotions within the Bureau of Indian Affairs and the Indian Health Service.

The net effect of this policy has been to freeze non-Indian employees of the agencies in their present jobs. If any openings develop, preference has to be given to qualified Indian employees. In addition, should a non-Indian employee wish to transfer for reasons of health or personal preference, his opportunities are limited because of Indian preference.

This has had a significant impact on the performance of the agencies. Morale among non-Indian employees is low because they are not able to compete for better positions. They are bitter because they were hired under one set of regulations and now the regulations have been drastically changed. The agencies are not able to hire qualified non-Indians because of the limited career opportunities.

Electrostatic Copy Made for Preservation Purposes In addition, when a tribe is unhappy with the performance of a non-Indian employee, it is nearly impossible to transfer that person to another position. There have been instances of non-Indians being harassed and shot at in an effort to have them leave a reservation.

#### The Legislation

Last year the Congress passed legislation to enable non-Indian employees in the Bureau of Indian Affairs and the Indian Health Service to obtain early retirement if they were twice passed over for promotion or transfer because of Indian preference (H. R. 5465).

President Ford vetoed the bill because: he felt these employees were not in danger of losing their jobs; they had an opportunity to apply for other positions within their departments; and, the Department of the Interior had initiated a transfer program to assist them.

The current situation in the Bureau of Indian Affairs and the Indian Health Service is disturbing. There is no doubt that non-Indian employees of these agencies are being denied promotions and transfers, and as a result, their morale and performance are affected. In addition, Indian tribal leaders are concerned about the impact these developments are having on the agencies.

There is not, however, any easy solution to this problem. It is difficult to predict the impact of approving legislation similar to H. R. 5465. Some feel that there will be a mass exodus of non-Indians who will take advantage of the early retirement. On the other hand, some maintain these employees will stay because they have the security of knowing that they could retire.

#### Recommendation

There is no doubt that legislation is needed to resolve this problem. The bill passed last year was not perfect. You might wish to consider asking Secretary Andrus to develop legislation to resolve this problem within the next 90 days.

Date: February	24, 1977		MEMORANDUM
FOR ACTION:		FOR INFORMATION:	The Vice President Midge Costanza Bob Lipshutz Frank Moore Jody Powell
FROM: Rick Hutcheso	on, Staff Secretary		•
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	TO THE STAFF SECI	RETARY BY:	
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ACTION REQUESTE  X You Other:	ED: ur comments		
STAFF RESPONSE: I co	oncur.	No comment.	

#### PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

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#### Rick Hutcheson

Re: State of Maine - Indian Land Claims Matter

cc: Jody Powell
Jack Watson





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#### THE WHITE HOUSE

WASHINGTON

February 26, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

ROBERT LIPSHUTZ

SUBJECT:

State of Maine - Indian Land Claims Matter

As an interim report, I am attaching hereto a current status report.

Barring unforeseen developments over the weekend, on Monday there should be a "release" from the Department of Justice (after a briefing with all of the Congressional parties, the Governor of Maine, and the Attorney General of Maine) which sets out substantial agreements between and among all of the parties.

Pursuant to your memorandum to me, I have indicated that you would be willing to select someone to help "coordinate" the negotiations between and among the parties. However, it is not necessary to name any particular individual at this stage of the proceedings.

I will keep you advised.

Electrostatic Copy Made for Preservation Purposes

Attachment



#### Department of Justice

Washington, D.C. 20530

February 25, 1977

#### MEMORANDUM

TO:

Robert J. Lipshutz,

Counsel to the President

FROM:

Peter R. Taft,

DY\_

Assistant Attorney General

Land and Natural Resources Division

RE:

Maine Indian Cases

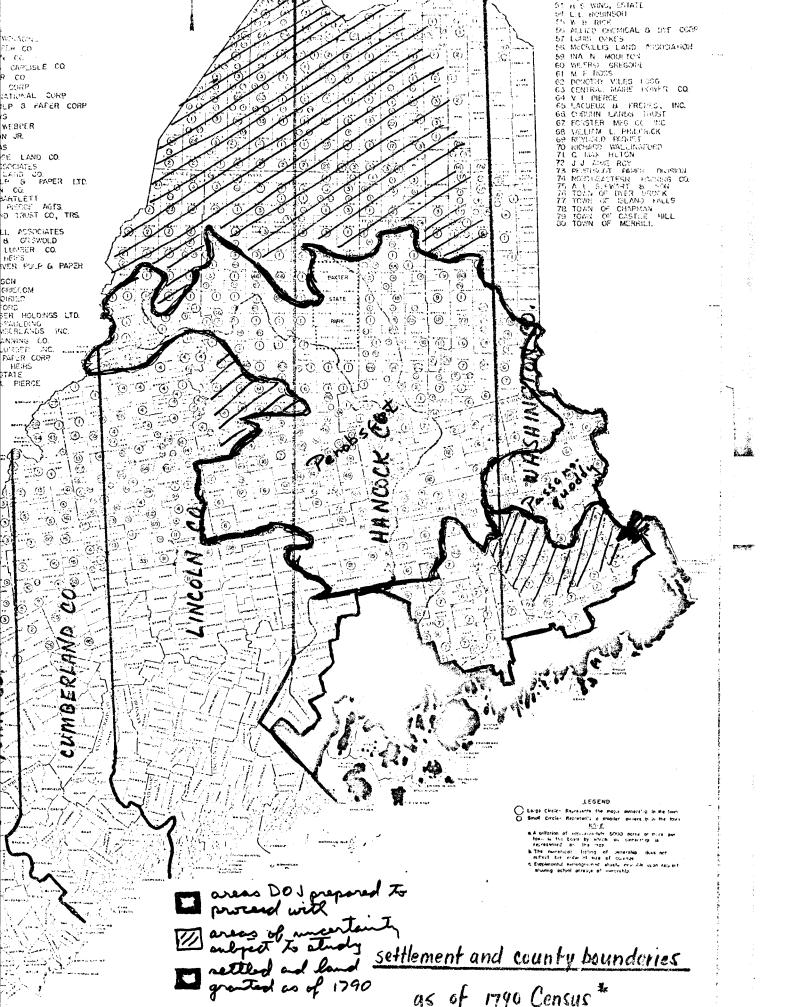
The current status of the Maine Indian cases is in accord with our expectations in my memorandum to Doug Huron last Friday. The agreements and remaining contingencies are as follows:

- (1) On Monday, Interior will send over, and release to the public, its final litigation report on the Penobscot and Passamaquoddy claims. A draft copy is attached which has been approved by Interior, Justice, and counsel for the tribes. (The report recommends that Justice initiate litigation for land and trespass damages only for those areas actually used and occupied by the Indians as of 1790. This will exclude the coastal areas that were settled and land granted as of that time. Particularly, the Penobscot claim will be for the Penobscot river watershed above the head of the tide, which is north of Eddington Maine. The Passamaquoddy claim will be for the St. Croix watershed above the township of Baring Plantation. Contracts will be made with experts to determine Indian use and occupancy on certain additional areas noted in the report.
- (2) Interior will work with the tribes for a just legislative package for a substitute monetary claim for the coastal and settled areas.



- (3) Within the remaining land claim, the tribe will offer to substitute a monetary claim against the State or the United States in place of all claims against homeowners and small landholders. Interior will assist the tribes in this effort, and Justice will forebear from any litigation against such owners.
- (4) The tribes tentatively approved this agreement several weeks ago and will ratify it this weekend.
- (5) On Monday, we will apply for an extension to report to the court until June 1, 1977. We will state that we believe a valid cause of action exists for land and damages in areas used and occupied by the Indians as of 1790. We will summarize the agreements made with the tribes and Interior. We will again urge all parties to seek a negotiated solution to be adopted by Congress since we do not believe that litigation is a proper means for settling the dispute.
- (6) The White House will announce that the President will appoint a special representative to assist the parties in negotiating a satisfactory settlement.
- (7) Justice will propose to Congress a threeyear extension of the statute of limitations for Indian damage claims within the State of Maine since any initial actions, if necessary, would be against a limited number of major landholders only.

I have attached a rough map showing the claim areas. The original Interior request affected 340,000 in current population. The modified request affects between 75,000 and 92,000 dependent on the outcome of studies in the uncertain areas, and homeowners within this reduced number will be exempt.



by compression

The Honorable Peter R. Taft
Assistant Attorney General
Land and Natural Resources Division
Department of Justice
Washington, D.C. 20530

Re: United States v. Maine, Civil No. 1966; United States District Court for Maine; and United States v. Maine, Civil No. 1969, United States District Court for Maine

Dear Mr. Taft:

On January 11, 1977, the former Solicitor submitted to you the final draft litigation reports on the Passamaquoddy and Penobscot Indian land claims in the State of Maine. Shortly thereafter you obtained an extension until March 1, 1977, of the time within which the United States is required to notify the federal district court as to whether it intends to pursue the above-entitled litigation on behalf of the Tribes.

Since that time, representatives of this

Department have worked with your staff in gathering and reviewing material relative to the Tribes' claims. In so doing, additional detailed information on the claims has been solicited and obtained from both the State of Maine and the Tribes, and discussions have been had with representatives of those parties. As a result of

our review, we have determined to adopt the conclusions contained in the January 11, 1977, litigation report in support of land claims on behalf of both the Penobscot and Passamaquoddy Tribes. However, as agreed to by the Tribes, we are modifying our requests for litigation.

Based on our review and that agreement, we recommend that:

- (1) Claims be filed on behalf of the Passamaquoddy and Penobscot Tribes for those lands which the Tribes actually used and occupied as of 1790, omitting those coastal areas which had been substantially settled by non-Indians and land granted prior to 1790, the date of passage of the first Trade and Intercourse Act. The granting and settlement of coastal portions of the claim area prior to 1790 would raise additional and distinct legal issues and possible defenses. In addition, these coastal areas are presently the most densely populated portions of the claimed area. Therefore, the Tribes have agreed at this time to seek an alternative legislative solution with respect to these coastal areas. Specifically, we recommend:
  - (a) A claim for possession of the land and trespass damages for the Passamaquoddy Tribe for all of those lands lying within the upper St. Croix River watershed beginning

north of Baring Plantation. It should also include those portions, if any, of the upper watershed of the Machias and Dennys Rivers which the Tribe actually used and occupied as of 1790.

(b) A claim for possession of the land and trespass damages for the Penobscot Tribe for all those lands lying in the Penobscot River watershed above the ancient head of the tide, a point north of Eddington, Maine, to the head of the river. It should also include those portions, if any, of the eastern shore of Moosehead Lake and the St. John River watershed west of Houlton, Presque Isle and Caribou which the tribe actually used and occupied in 1790, and excluding lands under treaty deeds confirmed pursuant to the Webster Asburton Treaty of 1842.

We shall enter into contracts for the necessary studies for the unresolved areas described in (a) and (b) above for both Passamaquoddy and Penobscot claims forthwith.

(2) With respect to those areas described in(a) and (b) above, in which a land and trespass claim

will be asserted, the Tribes have indicated their intention not to pursue any remedy against any homeowner or other small property owner if they can substitute a satisfactory monetary claim against an appropriate sovereign body for the full value of such claims.

Accordingly, we have agreed to assist them in developing a legislative package substituting a monetary claim in lieu of other claims and to support them in obtaining passage of appropriate legislation.

(3) With respect to the coastal areas on which land and trespass claims will be withheld at this time, we have agreed to work with the tribes for a similar just legislative solution for these claims.

Please direct any questions you have on this litigation request to me.

Sincerely yours,

Solicitor Department of Interior

# THE WHITE HOUSE WASHINGTON February 28, 1977

Hugh Carter

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Periodicals





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duplicated publications, and possibly result in some reduction of personnel after the consolidation is completed. The combined library will also serve as the focal point for screening requests for periodicals, books, and other research materials.

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THE PRESIDENT HAS SEEN.

THE WHITE HOUSE
WASHINGTON

February 22, 1977

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MEMORANDUM FOR THE PRESIDENT

FROM:

HUGH CARTER, JR

SUBJECT:

Periodicals

The distribution of periodicals in the White House has been revised in accordance with Proposal II of my memo of February 8, 1977, and the amendments indicated by you. Distribution of publications marked (?) by you has generally been halved.

Total annual cost of the publications listed will be approximately \$10,000 after current subscriptions lapse. This compares with approximately \$22,000 annual rate for the same types of periodicals at the outset of the new Administration.

We have added some names for receipt of complimentary magazines which were unassigned, but this does not affect costs.

We are in the process of combining the Records and Research Libraries, which will eliminate previously duplicated publications, and possibly result in some reduction of personnel after the consolidation is completed. The combined library will also serve as the focal point for screening requests for periodicals, books, and other research materials.

Electrostatic Copy Made for Preservation Purposes

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# DISTRIBUTION OF PERIODICALS BY DEPARTMENT AND INDIVIDUAL (After 2/21 cutbacks)

(Includes Complimentary (\*) and Government Publications)

Department	Name	Periodicals	Distribution
The President (West Wing)		Time* Newsweek* US News & World Report New Republic* Foreign Policy Foreign Affairs	1 1 1 1 1 1
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	Huron	Time* Newsweek* US News & World Repor Federal Register*	1 1 1 1
Asst. to the President	Jordan	Time* Newsweek* US News & World Repor	1 1 1
Policy- Domestic	Eizenstat	Time* Newsweek* US News & World Repor Business Week	1 1 1 1
	Rubenstein	Time* Newsweek* US News & World Repor	1 1 1
AsstCabinet (Watson)	Kirschenbaum	Time* Newsweek* US News & World Repor	1 1 1 1
Congressional Relations	Moore	Time* Newsweek* Congressional Quarter Congressional Record Federal Register*	1 1 1 1 1
	Mitchell, J.	Congressional Record Federal Register House & Senate Calend	l 1 lars l

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National Security	Brzezinski WW upstairs	Congressional Record	1
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	Becky Hendrix WW Receptionist	Time* Newsweek* US News & World Report	1 1 t* 1

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	Giannini	Time*	1
Drug Abuse	Bourne	Time* Newsweek* US News & World Report High Times Head	1 1 1 1 1
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Press (EOB)	P. Bario	Time* Newsweek* US News & World Report	1 1 1
Press (WW)	C. Gerrard	Time* Newsweek*	1 1

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Press Office (Cont'd)				
Press (EOB)	J. Purks	Time* Newsweek* US News & World Report	1 1 t* 1	
Press (WW)	W. Drummond Dom. Affairs	Time* Newsweek* US News & World Repor	1 1 1	
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	R. Neustadt	Time* Newsweek* US News & World Report The Media Report	1 1 1 1	
Press	News Summary Office	Time* Newsweek* US News & World Reportuman Events* New Republic*	1 1 1 1 1	

#### First Lady and Staff

Department	Name	<u>Periodicals</u>	<u>Distribution</u>
First Lady		Time* Newsweek*	1
	EW Receptionist (Visitors)	Time* Newsweek*	1
	Hoyt	Time* Newsweek* US News & World Report Congressional Record House & Senate Calend	1
	Poston	Time* Newsweek* US News & World Repor People Variety	1 1 1 1 1
	Chip Carter	New Times	1

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Research Office and Library Combined	Travis/ Schleicher	Time* Newsweek* US News & World Repor	2 2
		The Economist Barron's New Republic* New York	1 1 1
		New Yorker Human Events* Readers Digest Saturday Review	1 1 1
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	Dispensary	Time* Newsweek* US News & World Report	1 1 1
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Comment Office	Simpson	Time* Newsweek* US News & World Report	1 1 1
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O.M.B.		Congressional Record	1
C.E.A.	Schultze	Time* Newsweek*	1
P.F.I.A.B.	Byers	Newsweek* Human Events*	1 1
I.O.B.	Dennin	Time* Newsweek* US News & World Repor New Republic*	1 1 1 1

Date: 1977 February 23,

FOR ACTION:

**MEMORANDUM** 

FOR INFORMATION: The Vice President Midge Costanza Stu Eizenstat Landon Butler Bob Lipshutz Frank Moore Jody Powell Jack Watson

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Hugh Carter memo 2/22/77 re Periodicals.

> YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

> > TIME: 2:00.P.M.

DAY: Friday

DATE: February 25, 1977

**ACTION REQUESTED:** 

X Your comments

Other:

**STAFF RESPONSE:** 

\_ I concur.

Please note other comments below:

No comment.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

Date:	e e e e e e e e e e e e e e e e e e e		MEMORANDUM
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			Bob Lipshutz
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Regrest Fime Land Newsweek
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if we can reduce or consolidate

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#### THE WHITE HOUSE

WASHINGTON

February 22, 1977

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HUGH CARTER, JR

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		Business Week	1
		Dubiness week	<b>1</b>
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I.O.B.	Dennin	Time* Newsweek* US News & World Repor New Republic*	1 1 1 1

February 28, 1977

Robert Lipshutz -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

#### Rick Hutcheson

Re: State of Maine - Indian Land Claims Matter

cc: Jody Powell
Jack Watson





ACTION	ACTION
HONDALE	ARAGON
MONDALE COSTANZA	BOURNE
EIZENSTAT	BRZEZINSKI
JORDAN	BUTLER
LIPSHUTZ	H. CARTER
MOORE	CLOUGH
POWELL	FALLOWS
WATSON	HARDEN
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#### THE WHITE HOUSE

WASHINGTON

February 26, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

ROBERT LIPSHUTZ

SUBJECT:

State of Maine - Indian Land Claims Matter

As an interim report, I am attaching hereto a current status report.

Barring unforeseen developments over the weekend, on Monday there should be a "release" from the Department of Justice (after a briefing with all of the Congressional parties, the Governor of Maine, and the Attorney General of Maine) which sets out substantial agreements between and among all of the parties.

Pursuant to your memorandum to me, I have indicated that you would be willing to select someone to help "coordinate" the negotiations between and among the parties. However, it is not necessary to name any particular individual at this stage of the proceedings.

I will keep you advised.

Electrostatic Copy Made for Preservation Purposes

Attachment



## Department of Justice

Washington, D.C. 20530

February 25, 1977

### $\underline{\mathbf{M}} \ \underline{\mathbf{E}} \ \underline{\mathbf{M}} \ \underline{\mathbf{O}} \ \underline{\mathbf{R}} \ \underline{\mathbf{A}} \ \underline{\mathbf{N}} \ \underline{\mathbf{D}} \ \underline{\mathbf{U}} \ \underline{\mathbf{M}}$

TO:

Robert J. Lipshutz,

Counsel to the President

FROM:

Peter R. Taft,

PR

Assistant Attorney General

Land and Natural Resources Division

RE:

Maine Indian Cases

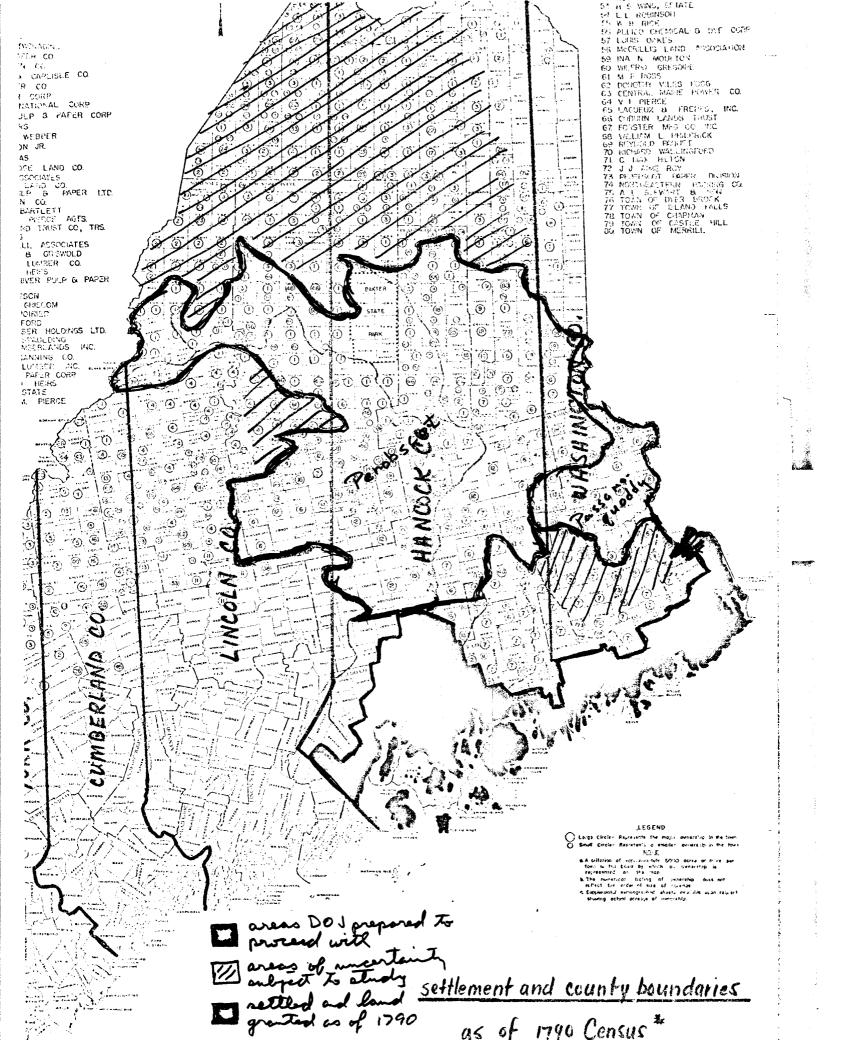
The current status of the Maine Indian cases is in accord with our expectations in my memorandum to Doug Huron last Friday. The agreements and remaining contingencies are as follows:

- (1) On Monday, Interior will send over, and release to the public, its final litigation report on the Penobscot and Passamaquoddy claims. A draft copy is attached which has been approved by Interior, Justice, and counsel for the tribes. (The report recommends that Justice initiate litigation for land and trespass damages only for those areas actually used and occupied by the Indians as of 1790. This will exclude the coastal areas that were settled and land granted as of that time. Particularly, the Penobscot claim will be for the Penobscot river watershed above the head of the tide, which is north of Eddington Maine. The Passamaquoddy claim will be for the St. Croix watershed above the township of Baring Plantation. Contracts will be made with experts to determine Indian use and occupancy on certain additional areas noted in the report.
  - (2) Interior will work with the tribes for a just legislative package for a substitute monetary claim for the coastal and settled areas.



- (3) Within the remaining land claim, the tribe will offer to substitute a monetary claim against the State or the United States in place of all claims against homeowners and small landholders. Interior will assist the tribes in this effort, and Justice will forebear from any litigation against such owners.
- (4) The tribes tentatively approved this agreement several weeks ago and will ratify it this weekend.
- (5) On Monday, we will apply for an extension to report to the court until June 1, 1977. We will state that we believe a valid cause of action exists for land and damages in areas used and occupied by the Indians as of 1790. We will summarize the agreements made with the tribes and Interior. We will again urge all parties to seek a negotiated solution to be adopted by Congress since we do not believe that litigation is a proper means for settling the dispute.
- (6) The White House will announce that the President will appoint a special representative to assist the parties in negotiating a satisfactory settlement.
- (7) Justice will propose to Congress a threeyear extension of the statute of limitations for Indian damage claims within the State of Maine since any initial actions, if necessary, would be against a limited number of major landholders only.

I have attached a rough map showing the claim areas. The original Interior request affected 340,000 in current population. The modified request affects between 75,000 and 92,000 dependent on the outcome of studies in the uncertain areas, and homeowners within this reduced number will be exempt.



not show how to

The Honorable Peter R. Taft Assistant Attorney General Land and Natural Resources Division Department of Justice Washington, D.C. 20530

> Re: United States v. Maine, Civil No. 1966; United States District Court for Maine; and United States v. Maine, Civil No. 1969, United States District Court for Maine

Dear Mr. Taft:

On January 11, 1977, the former Solicitor submitted to you the final draft litigation reports on the Passamaquoddy and Penobscot Indian land claims in the State of Maine. Shortly thereafter you obtained an extension until March 1, 1977, of the time within which the United States is required to notify the federal district court as to whether it intends to pursue the above-entitled litigation on behalf of the Tribes.

Since that time, representatives of this

Department have worked with your staff in gathering and reviewing material relative to the Tribes' claims. In so doing, additional detailed information on the claims has been solicited and obtained from both the State of Maine and the Tribes, and discussions have been had with representatives of those parties. As a result of

our review, we have determined to adopt the conclusions contained in the January 11, 1977, litigation report in support of land claims on behalf of both the Penobscot and Passamaquoddy Tribes. However, as agreed to by the Tribes, we are modifying our requests for litigation.

Based on our review and that agreement, we recommend that:

- (1) Claims be filed on behalf of the Passamaquoddy and Penobscot Tribes for those lands which the Tribes actually used and occupied as of 1790, omitting those coastal areas which had been substantially settled by non-Indians and land granted prior to 1790, the date of passage of the first Trade and Intercourse Act. The granting and settlement of coastal portions of the claim area prior to 1790 would raise additional and distinct legal issues and possible defenses. In addition, these coastal areas are presently the most densely populated portions of the claimed area. Therefore, the Tribes have agreed at this time to seek an alternative legislative solution with respect to these coastal areas. Specifically, we recommend:
  - (a) A claim for possession of the land and trespass damages for the Passamaquoddy Tribe for all of those lands lying within the upper St. Croix River watershed beginning

north of Baring Plantation. It should also include those portions, if any, of the upper watershed of the Machias and Dennys Rivers which the Tribe actually used and occupied as of 1790.

(b) A claim for possession of the land and trespass damages for the Penobscot Tribe for all those lands lying in the Penobscot River watershed above the ancient head of the tide, a point north of Eddington, Maine, to the head of the river. It should also include those portions, if any, of the eastern shore of Moosehead Lake and the St. John River watershed west of Houlton, Presque Isle and Caribou which the tribe actually used and occupied in 1790, and excluding lands under treaty deeds confirmed pursuant to the Webster Asburton Treaty of 1842.

We shall enter into contracts for the necessary studies for the unresolved areas described in (a) and (b) above for both Passamaquoddy and Penobscot claims forthwith.

(2) With respect to those areas described in(a) and (b) above, in which a land and trespass claim

will be asserted, the Tribes have indicated their intention not to pursue any remedy against any homeowner or other small property owner if they can substitute a satisfactory monetary claim against an appropriate sovereign body for the full value of such claims.

Accordingly, we have agreed to assist them in developing a legislative package substituting a monetary claim in lieu of other claims and to support them in obtaining passage of appropriate legislation.

(3) With respect to the coastal areas on which land and trespass claims will be withheld at this time, we have agreed to work with the tribes for a similar just legislative solution for these claims.

Please direct any questions you have on this litigation request to me.

Sincerely yours,

Solicitor
Department of Interior

February 24, 1977

MEMORANDUM TO:

THE PRESIDENT A WATSON

FROM:

RE:

POSSIBLE "SPECIAL TOPICS" FOR MONDAY

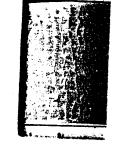
MORNING'S CABINET MEETING

At the February 14 Cabinet meeting, you asked Cabinet members for major issues on "concepts" that might be discussed at future meetings. I followed up with a memorandum, but so far, the response has been slim. Here are some topics which might be discussed next Monday morning.

- Highlights of the energy reorganization legislation - Jim Schlesinger.
- b. Trip to Middle East - Cy Vance
- c. Drought report (specifically, your plans for coordination of the federal assessment and response effort.)
- d. Coordinate cabinet testimony = my policies -

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February 28, 1977

Jack Watson -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Topics for Cabinet Meeting



February 28, 1977

Bob Lipshutz

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Elimination of Limousines

cc: Jody Powell





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MONDALE		ARAGON
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TO: The President

FRON: Bot Fysikut

Pe. Deverment Finousines

attached is an interin report on this matter.

2/26/11

THE PERSPONE HAS SEELL.

#### THE WHITE HOUSE

WASHINGTON

February 24, 1977

MEMORANDUM FOR BOB LIPSHUTZ

FROM:

DOUG HURON

E.A.F.

RE:

Eliminating Use of Limousines and Personal Chauffeurs within Federal

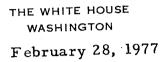
Agencies: Status Report

The President directed that we determine the steps needed to minimize use of limousines and personal chauffeurs within Federal agencies, and specifically suggested that we obtain a copy of a report prepared by Senator Proxmire's staff.

The report in question is three years old and out of date. Proxmire's staff is preparing a new report, however, and the results should be ready within a week. The preliminary results, coupled with information available from GSA, indicate that use of limousines has already been fairly substantially reduced. There are probably no more than 50 in the government now. Personal use of more modest government vehicles may be a greater problem. In any event, it appears that the remaining problems can probably be addressed through use of a directive from the President to agency heads.

I will prepare such a directive as soon as final data from Proxmire's office and the GSA is received.

> Electrostatic Copy Made for Preservation Purposes



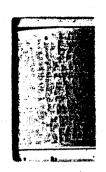
Fran Voorde -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Children's Hospital Dedication
March 6

cc: Tim Kraft





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to stress again the need to continue to be concerned for the health care of all our citizens without being required to give

detailed proposal.

PEOPLE TOUCH:

an obvious demonstration of your concern

for the needs of others.

Family:

An appropriate "event" for you, Mrs. Carter and Amy on a Sunday afternoon.

approve	disapprove		ask
		if Mrs.	

**Electrostatic Copy Made** for Preservation Purposes Grandson

ARIZ NDAK Noose GA. Colo

THE WHITE HOUSE WASHINGTON

REORG

W/4 = Governors

288

2-28-77

REGS

REPORTS

REG. OFFICES

REG. COMMISSIONS

LEAA

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INTERGOV-

END COMBAT

WEIFARE

HOSPITAL

TAX REFORM

ENERGY

Electrostatic Copy Made for Preservation Purposes

February 28, 1977

Greg Schneiders

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Aunty Sissy and the People Program





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## THE WHITE HOUSE

Mr. President:

Frank Moore concurs. Other advisors had no comment.

Rick

Ho-let it nide for awhile.

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#### THE WHITE HOUSE

WASHINGTON

February 22, 1977

MEMORANDUM FOR:

The President

FROM:

Greg Schneiders

SUBJECT:

Aunt Sissy and the People Program

At Midge's suggestion, I met today with Aunt Sissy and discussed her ideas on how you might stay in touch with the American people.

Her principle suggestion was to designate a "citizen-representative" in each state to facilitate communication between yourself and the people of that state.

This plan has three drawbacks:

- 1. It raises expectations of Presidential responsiveness to an unrealistic level.
- The "citizen representative" would be swamped with calls and letters which could not be handled without a large staff.
- 3. Senators, Congressmen and other elected officials may see this as an infringement of their "turf rights."

I suggest the following alternatives:

Designate Aunt Sissy a "Domestic Ambassador at Large." Ask her to travel the country part time, speak to citizen groups, stay in private homes, listen and report to you regularly. When she is not travelling she can arrange her own schedule.

Pay her expenses, no salary. Do this quietly so that you won't be accused of another "symbolic" act; it will become known in time.

If this proves productive you may want to expand the program.

February 23, 1977

MEMORANDUM:

FOR ACTION:

FOR INFORMATION:

The Vice President

Midge Costanza Stu Eizenstat

Jack Watson Betty Rainwater

Bob Lipshutz Frank Moore Jody Powell

FROM: Rick Hutcheson, Staff Secretary

SUBJECT:

Greg Schneiders memo 2/22/77 re Aunt Sissy and the People Program.

> YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

> > TIME:

1:00 P.M..

DAY:

Friday

DATE: February 23, 1977

**ACTION REQUESTED:** 

X Your comments

Other:

STAFF RESPONSE:

I concur.

Please note other comments below:

No comment.

### PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

February 28, 1977

Bob Lipshutz -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

#### Rick Hutcheson

Re: Four International Human Rights
Treaties & Covenants

cc: The Vice President
Stu Eizenstat
Jody Powell
Jack Watson
Jim Fallows





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THE PRESIDENT HAS SEEN.

Bob - Sounds ok -May speak to UN in March (?)

THE WHITE HOUSE

WASHINGTON

February 26, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

BOB LIPSHUTZ

SUBJECT:

Four International Human

Rights Treaties and Covenants

Pursuant to your direction, on this past Friday, I convened a group consisting of legal and other representatives of the Department of State, National Security Council, and the Attorney General. This was a very constructive and informative meeting, and I anticipate forwarding a final recommendation to you on or before Saturday, March 12.

Considerable research has already been done for the purpose of ascertaining legal conflicts between some of the treaty provisions, on the one hand, and the United States Constitution and statutes, on the other. One of the most significant is the conflict between a provision in the International Convention on the Elimination of all Form of Racial Discrimination (which would prohibit dissemination of ideas based on racial superiority or hatred, etc.), and the provisions of the First Amendment of the United States Constitution protecting the right of free speech. There are also a number of other such conflicts.

Conflicts of this type can be resolved by having the United States ratify the treaties and covenants with appropriate "reservations" and "interpretations". This is in the nature of a "counter offer" to the other nations who have ratified the documents, but it is an accepted practice.

The principal area of debate within our group relates to the wisdom of making such "reservations" and "interpretations" in either a simplified but general form, or in a very specific manner. I will elaborate upon this question in my subsequent memorandum and recommendation.

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Incidentally, I also have included Jim Fallows in the discussions, so that he will have an in-depth understanding of this matter. This is based upon the anticipation that you may wish to make a major speech as the format for announcing your decision and action relative to these four treaties and covenants. Zbigniew Brzezinski has advised me that he believes this might be an advisable course of action.

However, I do wish to suggest strongly that, after you have developed your final position and proposal, there be consultation with the appropriate members of Congress, and particularly the Senate Foreign Relations Committee, prior to your public statement.

Attached is the suggested agenda for action in this matter.

Attachment

The following is a proposed agenda and schedule for executive branch action on the three human rights treaties that the President has decided should be submitted to the Senate for advice and consent to ratification.

1. Final preparation by State and Justice of the texts of required reservations and understandings.

To be completed by March 4.

2. Preparation by State of the formal Report from the Secretary of State to the President on the treaties, and the President's Message to the Senate, and their transmission to the President.

To be completed by March 11.

- 3. Initial consultation with the Congress, including Senate Foreign Relations Committee and other interested members of the Senate.
- 4. Signing of the Human Rights Covenants (the Convention on Racial Discrimination has been signed).

Signing can take place at any time prior to transmittal of the treaties to the Senate.

- 5. Transmission of the treaties from the President to the Senate, along with a separate message urging the Senate to approve the Genocide Convention.
- 6. Detailed consultation with the Congress, particularly on texts of proposed reservations and understandings.

February 28, 1977

Bert Lance -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Hugh Carter

Re: Camp David

2-27-77

To Dert lance

Please do not

permit augmore lon
struction at laug

David. Let me

know status.

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February 28, 1977

The Attorney General thru Jack Watson

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Call to Admiral Rickover

2-27-77
To Griffin Bell
ADM Rickover coked
for you to give him
a call.

Ī.

2-28-77

To Adm Kickovan Again, Thank you. In really prend of your letter about the workbook from KARC, and after Voluntary or involuntary retirement from my present assisument I may get up The Courage for another interview with you. I hope that my present performence will qual Ify me for the promotion. Photo & water from the York Timuy

To Stripping 3/1/77 Admiral Hyman G. Rickover 2301 S. Jefferson Davis Highway Arlington, Va. 22202



To ADM. Rickoven - Thank you for my
1953 notebook from your earliest nuclear
Submarine days - & for the training your
gave me. I hope it will pay off now
That I'm your boss!

finning Carter
1977

Dear Mr. President:

Here is the workbook you kept in 1953 as a student at the Knolls Atomic Power Laboratory at West Milton, New York.

Based on the professionalism of your workbook; the knowledge you acquired in the theory and practice of nuclear power while in the Naval Reactors Program; the competent assistance you provided in the removal of radioactivity from the atomic power plant in Chalk River, Ontario; and because the excellent record you made supports this action: I hereby designate you a fully qualified Naval Nuclear Power Engineer.

Should you decide to leave your present employment, you will be welcome once more in the Naval Reactors Program—subject, of course, to an additional interview to determine your continued fitness.

Respectfully,

H. G. Rickover

The President
The White House
Washington, D.C. 20006

Jo Marge Wicklein for anchined Notebook + picture of West millow Seto - sctoper 1953 Knalls atomic Power Laboratory

Sugan archives

Insert Kerox of 7/25/22

Rické le Her J

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for Preservation Count

2-28-77 To Cy, Best, Mike, She, Clarker Please let me have a brief memo on The Ligal and proper role of the Special Trade Regissen to hive Then I went to ment With you & Strauss to have a char understanding of the interelationships among you. ımuy

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# THE WHITE HOUSE SIGNATURE MUST BE SECURED

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Your info; HJ

Watson

#### THE WHITE HOUSE

WASHINGTON

INFORMATION

28 February 1977

TO:

TACK WATSON

FROM:

RICK HUTCHESON

SUBJECT:

Routing of Messages from the President to Cabinet

Officers

See the attached note from the President.

Following his instructions, I will again send the President's messages directly to Cabinet officers, rather than routing them through you, as you had requested.

I will, of course, provide you with copies of these communications.

cc: Susan Clough

2/28/77

Re: Handwritten note to Cecil Andrus (and Jim Schlesinger), dated 2/17; received 2/24

Rick Hutcheson's records show he received the note on 2/17 and sent copies to Schlesinger and Jack Watson (Andrus' copy) on February 18th.

Schlesinger received his. Watson's office has no record of it at all... although they are still searching. (Obviously, since Andrus ultimately received his copy, they must have processed it somehow.)

Assume the problem was in Jack Watson's office. Jack has asked that all of your notes, etc., to the Cabinet go through him.

2/28/77

Rick/Jack --

I would strongly suggest that beginning immediately, Jack receive a blind carbon copy of the President's communications to his Cabinet....instead of routing the original through Jack.

-- ssc

(don't act on his request for subject of memo. i think i've found it in the summaries of his notes. if he wants more information, then i'll call!) Months of Many

2-28-77
To Rick- Sugan- Jack
When I send
maif to a Cabriet
Officer personally,
do not intercept
It as occurred
With this memo.
What memo was
This?

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#### THE SECRETARY OF THE INTERIOR WASHINGTON

) Mm

February 25, 1977

#### MEMORANDUM TO THE PRESIDENT

From

Secretary of the Interior

Subject: Major Topics for the Week of February 21

- Water projects flack is subsiding, but it is my opinion that Congress will reinsert the project monies in the FY-78 budget unless we move cautiously on the final list.
- I have had no response on the drought questions posed by the Western Governors.
- Mr. Kirbo's suggestion was followed and I hired Roy Wood to be our regional representative in Atlanta for the Southeast.
- The Office of Public Affairs in Interior has been reorganized with an anticipated savings of \$243,000 for the year. A 24% decrease.

Your longhand memorandum to me, dated February 17, 1977, was delivered on February 24, 1977, at 11:30 a.m.

Time spent testifying this week totaled 8-1/2 hours with 3 hours of preparation.

Secretary

rick--

please havesomeone find out what happened and call me at 2573

thanks -- ssc

#### THE PRESIDENT HAS SEEN.



#### THE SECRETARY OF THE INTERIOR WASHINGTON

) Mism

February 25, 1977

#### MEMORANDUM TO THE PRESIDENT

From

Secretary of the Interior

Subject: Major Topics for the Week of February 21

- Water projects flack is subsiding, but it is my opinion that Congress will reinsert the project monies in the FY-78 budget unless we move cautiously on the final list.
- I have had no response on the drought questions posed by the Western Governors.
- Mr. Kirbo's suggestion was followed and I hired Roy Wood to be our regional representative in Atlanta for the Southeast.
- The Office of Public Affairs in Interior has been reorganized with an anticipated savings of \$243,000 for the year. A 24% decrease.

Your longhand memorandum to me, dated February 17, 1977, was delivered on February 24, 1977, at 11:30 a.m.

Time spent testifying this week totaled 8-1/2 hours

with 3 hours of preparation.

**Electrostatic Copy Made** for Preservation Purposes Cecil D. Andrus

Secretary

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

Meeting with Governor
Lucey and Executive Committee
of Democratic Governors

Monday - February 28, 1977

4:45 P.M.

PR1-1 PL5-2 5T28 5T21 5T20 5T27 5T49

TATORITY (15)

PURPOSE

Governor Lucey and the following members of the Executive Committee have requested a brief meeting to present several political concerns of which they think you should be aware:

Reubin Askew

Mike O'Callaghan

Michael S. Dukakis

J. James Exon

Marvin Mandel

Denovatio Dovernord' Canons

MAR 41977

#### Mr. President:

The Democratic Governors' Caucus - headed by Governor Lucey - are coming to see you about their political problems and agenda. They are particularly concerned about political consultation on state and regional positions that are important to them.

As we have given the Cabinet members broad authority in making these decisions, they should also accept the political responsibility for consulting with Democratic Governors in advance of these appointments. A statement from you that you are going to direct the Cabinet to consult with the Governors before appointment will satisfy them. The Cabinet is supposed to be doing this but it is very spotty. The alternative is for the White House to try to coordinate and clear all of this - that is unwieldy given the number of states and positions involved. Also, the goal is for the governors to have a direct working relationship with the Cabinet.

February 28, 1977

## Greg Schneiders -

The attached was returned in the President's outbox and is forwarded to you for appropriate action.

Please keep report to one page .... and continue to include "per your request" in the "subject" address.

Thanks.

Rick Hutcheson

Re: Status of the Mail Room Operation





 THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

Status report each friday until further motice

February 25, 1977

TO:

THE PRESIDENT

FROM:

Greg Schneiders

RE:

Status of the Mail Room Operation

(as per your request)

#### Status of Reorganization

Val Giannini and Steve Shoob from Hugh Carter's office have taken responsibility for implementing the changes which I recommended and you approved. We have cut down on the use of preprinted cards and we are studying the various high-speed printing systems that are available. We are moving slowly on the other changes until we have eliminated the backlog.

#### Backlog

We receive approximately 60,000 pieces of Presidential and First Family mail per week -- about 50% more than in the Ford Administration. Following are the backlog figures:

> 2/22 204,000

> 2/25 180,000

Transition backlog (mostly resumes)

80,000

In the past there have been 15 mail readers. We added ten people to this department to handle the increased volume and this week received 20 detailees from Veterans Administration and General Services Administration to work on the backlog. Our 25 readers are staying current and the 20 detailees should eliminate the White House backlog in 4-5 weeks and the Transition backlog in two weeks after that.

Of course all priority mail is sorted out and expedited.

**Electrostatic Copy Made** for Preservation Purposes

February 28, 1977

Z. Brzezinski -

The attached was returned in the President's outbox. It is forwarded to you for your information.

Rick Hutcheson

cc: Jack Watson

Re: Weekly Report from Dept. of Defense - Feb 19-25, 1977)





rick --

this was part of jack watson's summaries 2/28/77

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#### THE SECRETARY OF DEFENSE WASHINGTON, D. C. 20301

THE PRESIDENT HAS SEEN.

25 FEB 1977

MEMORANDUM FOR THE PRESIDENT

Significant Actions, Secretary and Deputy Secretary of Defense (Week of 19-25 February 1977)

Nuclear Release Authority -- Proxmire Inquiry. -- Senator Proxmire, in a February 16 letter to me, asks a series of seventeen extremely detailed and sensitive questions on command and control of nuclear weapons -- many of them touching on Presidential responsibilities. We shall coordinate carefully through Zbig in responding. We intend to include in the response only information which can be released on an unclassified basis.

B-l Review -- Later today I will hear a progress report from the Study Group I set up to examine the B-1. I was aware that it would be difficult to have adverse views from those within the department because so many were involved in previous program decisions. Therefore, I added to the group three outsiders knowledgeable in defense matters (they had served at Executive Level II, III, and IV positions in Department of Defense) whose initial opinions about the B-1 range from sceptical to hostile.

Special Air Mission (SAM) Reductions. -- The Air Force, in response to a request from Charles Duncan, has completed a review of SAM Wing assets at Andrews AFB and has identified reductions which will save 240 manpower spaces and \$7 million annually. Tom Ross, our Assistant Secretary for Public Affairs designate, will work with Jody Powell to assure announcement of cuts is handled properly.

Your Pentagon Visit. -- Members of my staff met on February 24 with the White House advance team to discuss arrangements for your scheduled March 1 visit to the Department of Defense. We are looking forward to having you here. Given fair weather, the Pentagon's grassy center court should provide a pleasant setting for a large number of our employees to hear your remarks.

Discharge Review Program. -- Charles Kirbo, Griffin Bell, and Bob Lipshutz met on Wednesday of this week with my Special Assistant, John Kester, who outlined a possible program for discharge reviews. Before submitting it formally to you I intend to seek the additional views of the Service Secretaries and the Chiefs of Staff. Some principal features of the current draft are that:

Classified by Sec Def SUBJECT TO GENUTAL LITTLE CONTRACT SECTIONS OF ELECTIVE CREEK AND LITTLE CONTRACT SECTIONS OF

AT TWO YEAR INTERVENS. BUILD LETWING CESTOCE SEA

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## SECRET SENSITIVE

- (1) Upon application, cases would be processed by existing Discharge Review Boards, augmented as required; and
- (2) Upgrading in certain cases would be automatic, in others would be based on weighing of criteria such as post-service civilian record.
- (3) The few deserters who are at large would be told they can return to military control and be discharged immediately in accordance with existing practices. They would then immediately become eligible to participate in the program.

I have not yet concluded the extent to which I shall recommend extension of the program beyond holders of undesirable administrative discharges.

Meeting with MOD Vanden Boeynants of Belgium. -- Vanden Boeynants is concerned that the Belgians have insufficient money in their budget to meet F-16 program payments projected for FY 1978-81. He doubts the parliament will provide more funds because scheduled payments already run well ahead of scheduled deliveries of aircraft to Belgium. He also expressed dissatisfaction with the requirement to add subcontract costs in the bidding by a Belgian electronics firm for its share of coproduction. I assured him of our desire to make the F-16 program succeed. Since 1 April is the date by which the European Production Group members must sign the Letters of Offer and Acceptance, I have directed the Air Force to expedite a review of possible steps to help solve the problems. While we cannot solve their problems for them, I am convinced the MOD's need at least a firm statement of my willingness to work with them as an assist in dealing with their parliaments.

Naval Reserve Study. -- A Navy Reserve study directed in the FY 1977 Defense Authorization Bill was forwarded to Congress this week. This study recommends, as I advised you two weeks ago, a FY 78 Selected Reserve strength of 95,900 as opposed to the 52,000 in our FY 78 Budget Revision. Our forwarding letter advised the Chairmen of the Armed Services Committees that we do not endorse the study's findings and will be examining the Naval Reserve in the context of an overall review of Reserve and National Guard forces. I expect Senator Nunn's subcommittee to challenge Jack Sullivan on this issue when he testifies next month as the principal DoD witness.

Security Assistance Training - Pricing Policy. -- Pricing of foreign military sales (FMS) training programs has been an issue with the Congress for some time. The Congress made its intent clear in FY 76, cutting the Air Force budget by \$50 million and forcing the DoD to raise substantially the tuition prices for FMS training. Adverse reactions of foreign governments, our ambassadors and the Air Force Chief of Staff led to a 25% reduction in the tuition in September 1976. Congressional Committees have criticized this policy, threatening to recoup the lost tuition money by a \$40 million cut in the budget. While the amounts involved are relatively minor per student, the reactions generated are not. With statements of support, such as we recently received from John Tower, and a concerted effort to educate key members of Congress such as Mahon and McClellan, we should be able to defuse this issue.

University of the Health Sciences. -- The alleged waste of about \$40 million (buildings under construction for the now defunct University of the Health Sciences in Bethesda, Maryland), entailed in the decision not to complete the Military Services Medical School has received some press attention. However, the buildings constructed so far will not be wasted, since their location makes them attractive assets for either the Navy or the NIH (I have already heard from Joe Califano about his interest).

Uganda. -- At this writing the task group comprised of the carrier ENTERPRISE and guided missile cruiser TRUXTON are proceeding under new orders to take up station approximately 100 miles off the coast of Kenya. They will be joined shortly by the LONG BEACH, a second guided missile cruiser. No announcement of this movement has been made, and the Joint Staff is continuing to review assets and options should future developments require DoD action or support.

Executive Appointments. -- Today Jody Powell announced the appointments of Gerald Dinneen of Massachusetts, Jack Sullivan of Pennsylvania, and Dave McGiffert of D.C. to be Assistant Secretaries of Defense. I shall be sending you within the next few days proposed nominations for ASD (Programs and Evaluation) and General Counsel. This will complete Assistant Secretary-level appointments in OSD, although more will be coming from the Services. Several still are pending in the White House. Anything that can be done to speed their presentation to the Senate will be appreciated. I expect to have a good representation of women and members of minority groups in the top jobs of DoD.

#### Congressional Activities:

On February 22 General George Brown, Charles Duncan, and I met for breakfast with Chairman Mel Price and eleven Members of the House Armed Services Committee. I took the opportunity to discuss the proposed reorganization of my office and the concept was generally well received, though some questions were raised about span of control versus extra layers of authority.

On February 22 and 23 I testified before George Mahon's House Appropriations Committee on the FY 78 budget amendments. Discussion focused on rationale for our amendments to the Ford budget, particularly the B-1, M-X, A-7E, and Minuteman III, and the slow-down in procurement of certain aircraft. Congressman Cederberg, speaking for the minority, characterized the Defense budget reductions as "political budgeteering," adding that the slow-down in procurement will only add to our costs in the long run. Overall, however, the sessions were amicable and the Members, I believe, understand the reasoning behind the revisions.

On February 24 I presented similar testimony before the Senate Armed Services Committee. There was a bit more discussion in this session on the general subject of arms control negotiations and foreign military sales.

Testimony ahead of me includes the Senate Appropriations Committee on the FY 77 budget rescissions on February 28; the House Armed Services Committee on March 2 and 3; and the Senate Budget Committee on March 4 on the FY 78 budget amendments. As you have noted on previous occasions, the burden of almost daily testimony greatly diminishes the time available for departmental matters, a particularly serious problem in the absence of Assistant Secretaries of Defense on board to share the load. We shall be keeping the Vice President advised of the volume of Congressional demands on our time.

Hawld Brown

